# **Public Document Pack**



The following reports are Information Items for the Policy and Resources Scrutiny Committee.

- 1. Corporate Services and Miscellaneous Finance Revenue Budgets 2016-17
- 2. Corporate Services and Miscellaneous Finance Revenue Grants 2016-17
- 3. Welsh Language Standards Annual Report



# POLICY AND RESOURCES SCRUTINY COMMITTEE FOR INFORMATION

SUBJECT: CORPORATE SERVICES & MISCELLANEOUS FINANCE REVENUE

**BUDGETS 2016-17** 

REPORT BY: ACTING DIRECTOR OF CORPORATE SERVICES & S151 OFFICER

### 1. PURPOSE OF REPORT

1.1 To provide Members with details of the 2016/17 revenue budgets for Corporate Services and Miscellaneous Finance.

### 2. SUMMARY

2.1 The report provides details of the 2016/17 revenue budgets for Corporate Services and Miscellaneous Finance and briefly outlines the next steps to progress the budget strategy for 2017/18.

### 3. LINKS TO STRATEGY

3.1 The contents of this report reflect the budget strategy agreed by Council at its meeting on the 24th February 2016.

### 4. THE REPORT

### 4.1 **2016/17 Revenue Budget**

- 4.1.1 The Welsh Government's Revenue Support Grant (RSG) for Caerphilly CBC for the 2016/17 financial year is a reduction of 0.9% i.e. a cash decrease of £2.275m.
- 4.1.2 Members will recall that as a consequence of the financial settlement a revised package of savings totalling £11.117m was agreed to enable the Council to deliver a balanced budget for the 2016/17 financial year. Savings for Corporate Services and Miscellaneous Finance amount to £4.215m.
- 4.1.3 The approved 2016/17 budgets for Corporate Services and Miscellaneous Finance total £77.282m and full details are provided in Appendix 1.

### 4.2 Corporate Services

4.2.1 The 2016/17 budget for Corporate Services is £22.087m, which is net of agreed savings totalling £2.459m.

- 4.2.2 In line with the budget strategy agreed at Council on the 24th February 2016 the Corporate Services base budget has been uplifted for inflation. An allowance of 1.2% has been made for pay (£248k), together with a 2% uplift for NI contributions (£367K) and a reduction in the employer's pension contribution of 0.58% (£103K)
- 4.2.3 The budgets for Corporate Policy and Performance Management have been amalgamated within the budget report to reflect the fact that these teams have been merged from April 2016.

### 4.3 Miscellaneous Finance

- 4.3.1 The 2016/17 budget for Miscellaneous Finance is £55.195m, which is net of agreed savings totalling £1.755m.
- 4.3.2 The main budget increases, in line with the budget strategy agreed at Council on the 24<sup>th</sup> February 2016 are:-
  - £2.5m for the Social Services Cost Pressures Contingency.
  - £1.6M one off funding for Dry Recycling Waste.
  - £215K one off funding for Carbon Management Initiatives
  - £76K Local Government Borrowing Initiative for 21st Century Schools funding.
- 4.3.3 The budget for the Council Tax Reduction Scheme has been increased by £195k in line with the increase in the Council Tax for 2016-17.

### 4.4 Budget Strategy for 2017/18 to 2019/20

- 4.4.1 No indicative RSG settlement figures for future years have been provided by the Welsh Government. For planning purposes the Council's current Medium Term Financial Plan (MTFP) assumes further reductions in the RSG of 1.4% for the three year period 2017/18 to 2019/20. This results in total savings required of £32.159m over the period 2016/17 to 2019/20.
- 4.4.2 Further detailed work will be carried out to identify a range of savings proposals to meet the significant financial challenges that lie ahead.

### 5. EQUALITIES IMPLICATIONS

5.1 This report is for information purposes so the Council's Equalities Impact Assessment (EqIA) process does not need to be applied.

### 6. FINANCIAL IMPLICATIONS

6.1 As identified throughout the report.

### 7. PERSONNEL IMPLICATIONS

7.1 The personnel implications of agreed savings will be carefully managed and where possible staff will be fully supported to identify appropriate redeployment opportunities.

### 8. CONSULTATIONS

8.1 There are no consultation responses that have not been reflected in this report.

### 9. RECOMMENDATIONS

9.1 That Scrutiny Committee notes the content of this report.

### 10. REASONS FOR THE RECOMMENDATIONS

10.1 To ensure that the Scrutiny Committee is provided with full details of the 2016/17 revenue budgets for Corporate Services and Miscellaneous Finance.

### 11. STATUTORY POWER

11.1 Local Government Acts 1972 and 2000.

Author: - D. Roberts – Principal Accountant (Financial Advice and Support).

roberda@caerphilly.gov.uk Tel: 01443 863342

Consultees: - Corporate Services Senior Management Team

N. Scammell - Acting Director of Corporate Services & S151 Officer

S. Harris - Interim Head of Corporate Finance

A. Southcombe – Finance Manager Corporate Services

M. Eedy - Finance Manager.

Cllr Barbara Jones, Deputy Leader/Cabinet Member for Corporate Services

### Background Papers

- Report to Council 24/2/16 Budget Proposals 2016/17 and Medium Term Financial Strategy 2016/2021
- Budget working papers Accountancy Section

### **Appendices**

Appendix 1 – 2016/17 Revenue Budgets (Corporate Services and Miscellaneous Finance)

### CORPORATE SERVICES & MISCELLANEOUS FINANCE 2016/17 BUDGET REPORT

| CORPORATE SERVICES DIRECTORATE      | Estimate 2015/2016 | Revised Estimate 2015/2016 | Estimate 2016/2017 |
|-------------------------------------|--------------------|----------------------------|--------------------|
|                                     | 2010/2010          | 2010/2010                  |                    |
| SUMMARY                             |                    |                            |                    |
| CHIEF EXECUTIVE AND SECRETARIAT     | 241,517            | 241,517                    | 246,454            |
| DEPUTY CHIEF EXECUTIVE              | 187,249            | 187,249                    | 197,413            |
| CORPORATE FINANCE                   |                    |                            |                    |
| Financial services                  | 2,153,341          | 2,153,341                  | 2,030,073          |
| Procurement                         | 447,226            | -                          | 402,416            |
|                                     | 2,600,567          | 2,600,567                  | 2,432,489          |
| LEGAL & GOVERNANCE                  |                    |                            |                    |
| Legal                               | 855,058            |                            | 844,518            |
| Democratic Services                 | 1,880,945          |                            | 1,796,427          |
| Electoral Services                  | 305,617            | 305,617                    | 309,829            |
|                                     | 3,041,620          | 3,041,620                  | 2,950,774          |
|                                     | 0,041,020          | 0,041,020                  | 2,500,114          |
| CORPORATE POLICY                    |                    |                            |                    |
| Policy                              | 457,776            | 457,776                    | 900,836            |
| Equalities                          | 186,684            |                            | 170,355            |
| ·<br>PMU                            | ,                  | ,                          | 228,787            |
| Community Safety                    |                    |                            | 115,974            |
| , ,                                 |                    |                            | ,                  |
|                                     | 644,460            | 644,460                    | 1,415,952          |
|                                     |                    |                            |                    |
| HOUSING SERVICES                    |                    |                            |                    |
| General Fund Housing                | 672,683            | *                          | 674,110            |
| Private Housing                     | 526,188            | · ·                        | 427,161            |
| Building Maintenance                | (118,130)          | 0                          | 0                  |
|                                     | 1,080,741          | 1,198,871                  | 1,101,271          |
| INFORMATION AND CITIZENS ENGAGEMENT |                    |                            |                    |
| IT Services                         | 4,690,281          | 4,690,281                  | 4,474,892          |
| Central Services                    | 407,598            | · ·                        | 417,070            |
| Communications Unit                 | 291,475            | · ·                        | 268,665            |
| Customer First                      | 1,450,953          |                            | 1,196,841          |
|                                     | 6,840,307          | 6,874,328                  | 6,357,468          |
| PERFORMANCE & PROPERTY              |                    |                            |                    |
| Performance Management Unit         | 304,363            | 304,363                    | 6,819              |
| Corporate Property Services         | 573,299            | *                          | 537,747            |
| Corporate Premises                  | 2,676,909          | *                          | 2,169,113          |
| Asset Management Facilities         | 2,090,150          | , ,                        | 2,021,067          |
| Building Consultancy                | (10,661)           | (10,661)                   | 3,767              |
| Januari g Corrolliano,              | 5,634,060          | 5,634,060                  | 4,738,513          |
|                                     | , , , ,            | , , , , , ,                | , ,                |
| HUMAN RESOURCES                     |                    |                            |                    |
| Human Resources                     | 1,884,625          |                            | 1,705,549          |
| Trade Union Facilities              | 25,230             | ·                          | 27,844             |
|                                     | 1,909,855          | 1,932,277                  | 1,733,393          |
|                                     |                    |                            |                    |
| HEALTH & SAFETY                     | 1,048,526          | 1,048,526                  | 913,335            |
| TOTAL CORPORATE SERVICES            | 23,228,902         | 23,403,475                 | 22,087,062         |
| TOTAL CONTONAIL SERVICES            | 20,220,302         | 20,700,710                 | ,001,002           |

### CORPORATE SERVICES & MISCELLANEOUS FINANCE 2016/17 BUDGET REPORT

| MISCELLANEOUS FINANCE                                  | Estimate 2015/2016 | Revised Estimate<br>2015/2016 | Estimate 2016/2017 |
|--|--------------------|-------------------------------|--------------------|
| MISCELLANEOUS FINANCE                                  |                    |                               |                    |
| Staff Related Costs                                    |                    |                               |                    |
| Pension Contribution - Former Authorities Ongoing      | 1,234,213          | 1,234,213                     | 1,2 49,024         |
| Recharge to Education - Former Authorities             | (191,333)          | (                             | 191,33             |
|  | 1,042,880          | 1 <u>,042,880</u>             | 1,055,395          |
| Catering   |                    |                               |                    |
| Subsidy  | 204,394            |                               | 204,39             |
|  | 204,394            |                               | 204,39             |
| Statutory Benefit Schemes                              |                    |                               | _                  |
| Council Tax Benefits                                   | 14,633,828         | 14,633,828                    | 14,828,941         |
| General Rent Allowances                                | 32,359,654         | 32,359,654                    | 32,359,654         |
| Rent Rebates   | 29,905,413         | 29,905,413                    | 29,905,413         |
| Rent Allowance War Widow Concessions                   | 35,000             |                               | 35,00              |
| Housing Benefit Subsidy                                | (62,265,067)       | (62,                          | 265,06             |
|  | 14,668,828         | 14,668,828                    | 14,863,941         |
| Levies Upon the Council                                |                    |                               |                    |
| Coroner  | 160,313            |                               | 160,31             |
| Archives   | 223,138            |                               | 223,13             |
| Fire Service Authority                                 | 8,225,773          | 8,225,773                     | 8,278,714          |
|  | 8,609,224          | 8,609,224                     | 8,669,559          |
| Capital Financing                                      |                    |                               |                    |
| Debt Charges   | 18,146,367         | 18,146,367                    | 17,646,367         |
| Investment Income net of Recharges                     | 196,028            |                               | 196,02             |
| CERA (Capital Expenditure funded from Revenue Account) | 444,974            |                               | 1474847,937        |
|  | 18,787,369         | 18,787,369                    | 18,060,267         |
| Corporate and Democratic Core Costs                    |                    |                               |                    |
| Bank Charges   | 138,758            |                               | 138,75             |
| Income from HRA  | (23,339)           |                               | (23,33             |
| Income from DLO/DSO                                    | (9,963)            |                               | (9,96              |
| External Audit Fees                                    | 467,110            |                               | 467,11             |
| Income from HRA  | (78,568)           |                               | (78,56             |
| Income from DLO/DSO                                    | (33,538)           |                               | (33,53             |
| Subscriptions  | 108,992            |                               | 108,99             |
|  | 569,452            |                               | 569,45             |

NDIX 1

| MISCELLANEOUS FINANCE                                 | Estimate 2015/2016 | Revised Estimate<br>2015/2016 | Estimate 2016/2017 |
|---|--------------------|-------------------------------|--------------------|
| Grants to Voluntary sector                            |                    |                               |                    |
| Assistance to Voluntary sector                        | 229,048            |                               | 229,04             |
| •   | 229,048            |                               | 229,04             |
| Other Grant funding                                   |                    |                               |                    |
| Spend on ad hoc Community Projects                    | 258,000            |                               |                    |
|   | 258,000            |                               |                    |
| Private Finance Initiative                            | ,                  |                               |                    |
| PFI Schools   | 2,624,617          | 2,624,617                     | 2,541,828          |
| PFI SEW   | 4,280,489          | 4,280,489                     | 4,161,756          |
|   | 6,905,106          | 6,905,106                     | 6,703,584          |
| Other   | , ,                | <del>, ,</del>                | , ,                |
| Miscellaneous Items                                   | 15,260             |                               | 15,26              |
| Prudential Borrowing for Islwyn West Secondary School | 111,949            |                               | 881011.94          |
| Budget Pressures                                      | 191,952            |                               | 191,95             |
| Waste Management Contingency                          | 243,672            |                               | 243,67             |
| NNDR - Authority Empty Properties                     | 128,551            |                               | 128,55             |
| Apprentice/Trainee Costs                              | 149,749            |                               | 2,92               |
| Counsel Fees  | 325,512            |                               | 325,51             |
| Careline  | 85,335             |                               | 85,33              |
| Carbon Management Scheme                              | 23,797             |                               | 23,79              |
| Carbon Energy Tax                                     | 218,362            |                               | 218,36             |
| IT Replacement Strategy                               | 327,221            |                               | 327,22             |
| PV Panels Income                                      | (40,600)           |                               | (40,60             |
| Risk Management Contribution                          | (157,217)          | (                             | 275,34             |
| Class 1A NI   | 0                  | ,                             |                    |
| Proposed Waste Transfer Station - Ty Duffryn          | 150,000            |                               | 150, <b>9</b> 0    |
| Matched Funding for Community Schemes                 | 25,000             |                               | 10,36              |
| Social Services Cost Pressure Contingency             | . 0                |                               | ,                  |
| Dry Recycling Waste                                   | 0                  |                               |                    |
|   | 1,798,543          | 1,518,948                     | 5,044,494          |
| TOTAL MISCELLANEOUS FINANCE                           | 53,072,844         | 52,535,249                    | 55,195,166         |
| EXPENDITURE TO DIRECTORATE SUMMARY                    | 76,301,746         | 75,938,724                    | 77,2 82,228        |



# POLICY AND RESOURCES SCRUTINY COMMITTEE – FOR INFORMATION

SUBJECT: CORPORATE SERVICES AND MISCELLANEOUS FINANCE REVENUE

**GRANTS 2016-17** 

REPORT BY: ACTING DIRECTOR OF CORPORATE SERVICES AND S151 OFFICER

### 1. PURPOSE OF REPORT

1.1 To provide information to Members relating to revenue grants for 2016/17 for Corporate Services and Miscellaneous Finance.

### 2. SUMMARY

- 2.1 The report provides details of the 2016/17 revenue grant funding for Corporate Services and Miscellaneous Finance. The report excludes grant funded schemes were CCBC merely acts as banker for Partnership schemes. During the financial year further grants are often made available subject to new funding being identified and successful outcomes to bids.
- 2.2 The report is provided to ensure that Members are aware of grants and their intended purpose. Further details of individual grants can be made available to Members if requested.

### 3. LINKS TO STRATEGY

3.1 The effective utilisation of grant funding will support the Authority in delivering its stated aims and objectives.

### 4. THE REPORT

- 4.1 Appendix 1 provides a list of grants known at this point in time, along with a brief description of the use of the grant funding. Grant funding applies in the main to specific schemes and initiatives and is often time limited.
- 4.2 The current administration arrangements are such that each grant has an agreed set of terms and conditions. The grant funding body at year-end requests information to satisfy itself that the grant monies have been spent in accordance with its terms and conditions and for the majority of grants an external audit is required.
- 4.3 Where required, Auditors will assess expenditure against the terms and conditions of the grant. This assessment would normally comprise a random sample of spend, followed by an in-depth scrutiny of the sampled items. This could involve ensuring proper procurement processes have been adhered to and confirming spend complies with the conditions of the grant. Any issues identified will be investigated; this could lead to a need to review a larger sample of expenditure. The External Auditors produce a report annually summarising any

issues that have come to light during their audit of the Authority's grants.

### 5. EQUALITIES IMPLICATIONS

5.1 This report is for information purposes, so the Council's Equality Impact Assessment (EqLA) process does not need to be applied.

### 6. FINANCIAL IMPLICATIONS

Grant funding levels can change leading to uncertainty of funding. The majority of grants are subject to external audit and the expenditure must comply with the grant terms and conditions. Failure to comply may result in a qualification of the grant by the External Auditors, which could result in the clawback of the grant funding.

### 7. PERSONNEL IMPLICATIONS

7.1 Grant funded posts may be at risk if the funding is withdrawn. Wherever possible this risk is mitigated through fixed-term appointments to grant funded posts.

### 8. CONSULTATIONS

8.1 There are no consultation responses which have not been reflected in this report.

### 9. RECOMMENDATIONS

9.1 Members are requested to note the contents of the report.

### 10. REASONS FOR THE RECOMMENDATIONS

10.1 To ensure that Members are aware of the revenue grants for Corporate Services and Miscellaneous Finance.

### 11. STATUTORY POWER

11.1 Local Government Act 1972 and 2003 and the Council's Financial Regulations.

Author: D. Roberts - Principal Group Accountant (Financial Advice and Support).

roberda@caerphilly.gov.uk Tel: 01443 863342

Consultees: Corporate Services Senior Management Team

N. Scammell - Acting Director of Corporate Services & S151 Officer

S. Harris – Interim Head of Corporate Finance

A. Southcombe – Finance Manager Corporate Services

Cllr Barbara Jones, Deputy Leader/Cabinet Member for Corporate Services

**Background Papers:** 

Grant Allocation Reports 2016/17

Appendices: Appendix 1- Schedule of Corporate Services and Miscellaneous Finance Grants 2016-17

# Appendix 1 - Schedule of Corporate Services and Miscellaneous Finance Revenue Grant Funding for 2016-17

| Grant  | Funding<br>Body                               | Grant Funding | Matched<br>Funding | Division                       | Lead Officer   | Purpose of Grant   | Subject<br>to Audit |
|--|---|---------------|--------------------|--------------------------------|--|--|---------------------|
| Housing Benefits   | Department for<br>Work and<br>Pensions (DWP)  | £784,620      |                    | Housing<br>Benefits            | Acting Benefits Manager                                | Funds housing benefit staff who process housing benefit claims.  | Yes                 |
| Housing Benefit Subsidy  | Department for<br>Work and<br>Pensions (DWP)  | £58,814,938   |                    | Housing<br>Benefits            | Acting Benefits Manager                                | Funds the housing benefits payments  | Yes                 |
| Rural Development Plan/ Lead Body                                      | EU funding via<br>Welsh<br>Government<br>(WG) | £13,000       |                    | Accountancy                    | Finance Manager  | Funds staff time on Lead Body financial compliance work  | Yes                 |
| Police & Crime Panel   | Home Office                                   | £71,895       |                    | Legal &<br>Governance          | Interim Head of Legal Services<br>& Monitoring Officer | Funds the panel members and associated costs in running the panel.                                     | Yes                 |
| P<br>ല<br>G<br>Communities For Work                                    | EU funding via<br>Welsh<br>Government<br>(WG) | £15,000       |                    | Accountancy                    | Finance Manager  | Funds staff time on financial compliance work  | Yes                 |
| Community Safety Grant   | Police & Crime<br>Commissiorer                | £52,023       |                    | Corporate<br>Policy            | Community Safety Officer                               | Reduction of anti-social behaviour in Caerphilly CBC   | No                  |
| Promoting Positive Engagement for<br>Young People at risk of offending | Welsh<br>Government                           | £248,230      |                    | Corporate<br>Pol y             | Community Safety Officer                               | Funds programmes of support for young people and families, and diversionary activities to reduce crime | No                  |
| Domestic Abuse Project   | Welsh<br>Government via<br>Newport CBC        | £10,000       |                    | Corporate<br>Pq <sub>icy</sub> | Community Safety Officer                               | Part-funds Domestic Abuse officer  | No                  |
| Domestic Abuse Project   | Home Office                                   | £10,000       |                    | Corporate<br>Policy            | Community Safety Officer                               | Part-funds Domestic Abuse officer  | No                  |
|  |   |               |                    |                                |  |  |                     |
| Total: -   |   | £60,019,706   |                    |                                |  |  |                     |



# POLICY AND RESOURCES SCRUTINY COMMITTEE – FOR INFORMATION

SUBJECT: WELSH LANGUAGE STANDARDS ANNUAL REPORT 2015-2016

REPORT BY: DIRECTOR OF SOCIAL SERVICES

### 1. PURPOSE OF REPORT

- 1.1 To inform members of the progress made during the financial year 2015-2016 against four specific areas of Welsh Language work, as required under the regulatory framework for implementing the Welsh Language Standards and the former Welsh Language Scheme.
- 1.2 The report will then be published online by the deadline date of 30th June 2016, as required by Welsh Language Standard 158.

### 2. SUMMARY

- 2.1 The Council has a statutory duty to produce an annual monitoring report on implementing Welsh Language issues under current legislation.
- 2.2 The information required for 2015-2016 is less than usual due to it being the transition year between the former and current legislation, covering four key areas, together with a summary of how Caerphilly County Borough Council prepared for the new statutory duties.

### 3. LINKS TO STRATEGY

- 3.1 Welsh Language issues are a corporate and crosscutting aspect of Council work and impact on every council policy, function and procedure, covering those aimed at the public and internal policies covering the Council's staff members.
- 3.2 The Strategic Equality Plan 2016-2020, which includes Welsh Language and compliance with the Welsh Language Standards as a strategic equality objective in its own right, has direct links with a number of other current policies and strategies, both within the Council and in terms of partnership working:
  - Caerphilly Delivers (the Single Integrated Plan)
  - Corporate Improvement Plan
  - Welsh in Education Strategic Plan
  - Youth Services Strategy 2014-2019
- People Management Strategy
- Workforce Development
- 50+ Positive Action action plan
- Communications Strategy 2014-2017
- There are also Welsh Government strategies or regulations that the Council's Welsh Language work links to, including "**Mwy Na Geiriau / More Than Words**" (the National Health and Social Care Welsh Language Strategy) and "**A living language: a language for living**" (Welsh Government's Welsh language strategy 2012 to 2017).

### 4. THE REPORT

- 4.1 The Welsh Language annual monitoring and improvement report must be published by the 30<sup>th</sup> June each year.
- 4.2 The report for the 2015-2016 financial year is expected, in accordance with the regulatory framework, to only publish information on four main areas of work, and Caerphilly CBC is also including a summary of the discussions and developmental work it undertook to prepare for the introduction of the Standards.
- 4.4 The report therefore presents data on the required indicators in compliance with the Standards shown below:

| Detail of Reporting Requirement   | Related<br>Standard Number<br>(and sub-clause)                           |
|---|--|
| Complaints from the Public  The annual report must include the number of complaints that you received during that year which related to your compliance with the standards with which you were under a duty to comply.  | 147, 148, 149,<br>156, 158 (2),<br>162, 164 (2),<br>168 (a), 170 (2) (d) |
| Staff Language Skills  The number of employees who have Welsh language skills at the end of the year in question (on the basis of the records kept in accordance with standard 151);  | 170 <i>(2) (a)</i><br>151  |
| Welsh Medium Training Provision  The number of members of staff who attended training courses you offered in Welsh during the year (on the basis of the records you kept in accordance with standard 152);  If a Welsh version of a course was offered by you during that year, the percentage of the total number of staff attending the course who attended the Welsh version (on the basis of the records you kept in accordance with standard 152). | 170 <i>(2) (b)</i><br>170 <i>(2) (c)</i><br>152                          |
| Recruiting to Empty Posts  The number of new and vacant posts that you advertised during the year which were categorised as posts where:  (i) Welsh language skills were essential (ii) Welsh language skills needed to be learnt when appointed to the post (iii) Welsh language skills were desirable, (iv) Welsh language skills were not necessary  (on the basis of the records you kept in accordance with standard 154);                         | 170 <i>(2) (ch)</i><br>154   |

### 5. EQUALITIES IMPLICATIONS

5.1 Full Equalities and Welsh Language assessments and consultation were undertaken on the Strategic Equality Plan and Welsh Language Scheme as they were being developed, therefore no full assessment has been made on these annual reports. The reports themselves are an assessment of achievements made by the Council under both plans.

### 6. FINANCIAL IMPLICATIONS

6.1 There are no direct financial implications to this report as the annual reports cover work already undertaken in the previous financial year.

### 7. PERSONNEL IMPLICATIONS

7.1 There are no personnel implications to these reports, although this continues to be reviewed as the work of implementing the Welsh Language Standards progresses.

### 8. CONSULTATION

8.1 The reports are based on data gathered across the service areas on implementing the previous Welsh Language Scheme during 2015-2016 and progress work on preparing for the introduction of the Welsh Language Standards. A number of the officers shown at the end of this report as consultees contributed specific reporting information for the annual report.

### 9. RECOMMENDATIONS

9.1 Members are asked to note that this report was endorsed by Cabinet on 29th June 2016 and has subsequently been published.

### 10. REASONS FOR RECOMMENDATIONS

10.1 By gathering all the required information together into these reports from the Council's service areas and from partnership working, and then publishing them, the Council is ensuring that it complies with its statutory duties under current Welsh Language legislation.

### 11. STATUTORY POWER

11.1 Welsh Language Standards (No.1) Regulations 2015, Welsh Language (Wales) Measure 2011, Human Rights Act 1998, Local Government (Wales) Measure 2011

Consultees - Dave Street, Corporate Director - Social Services

Rob Hartshorn, Head of Public Protection Kathryn Peters, Corporate Policy Manager

Anwen Rees (Equalities Training and Promotion Officer)

Sue Christopher (Human Resources) Ian Joynes (Human Resources)

**CCBC Learning from Complaints Group** 

General consultation also undertaken with Equalities and/or Welsh Language Officers from:

City and County of Cardiff, Torfaen CBC, Blaenau Gwent CBC, Rhondda Cynon Taf CBC, Newport CC, Monmouthshire CC, Merthyr Tydfil CBC.

Appendix 1 - Welsh Language Standards Annual Report 2016

Background - Papers

Strategic Equality Plan 2016-2020

Equalities and Welsh Language Objectives and Action Plan 2016 - 2020

Various Guidance Documents

(These are available electronically for information on the Intranet Portal and on

relevant pages at www.caerphilly.gov.uk/equalities)

# Welsh Language Standards Annual Report 2015 - 2016

30<sup>th</sup> June 2016

A greener place Man gwyrddach



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# **Introduction**

This annual monitoring report for 2015-2016 covers the four areas required of it under the regulatory framework and demonstrates the Council's ongoing commitment to providing bilingual services to the public and staff members.

| Detail of Reporting Requirement  | Related                            |
|--|------------------------------------|
|  | Standard Number                    |
| Complaints from the Public   | (and sub-clause) 147, 148, 149,    |
| Complaints from the Public   | 156, 158 <i>(2)</i> ,              |
| The annual report must include the number of complaints that   | 162, 164 <i>(2)</i> ,              |
| you received during that year which related to your compliance   | 168 <i>(a),</i> 170 <i>(2) (d)</i> |
| with the standards with which you were under a duty to comply.   |                                    |
| Staff Language Skills  | 170 <i>(2) (a)</i>                 |
| The country of country or the beautiful by the children  | 151                                |
| The number of employees who have Welsh language skills at the end of the year in question (on the basis of the records kept in |                                    |
| accordance with standard 151);   |                                    |
|  |                                    |
| Welsh Medium Training Provision  | 170 <i>(2) (b)</i>                 |
| The number of members of staff who attended training courses   | 170 <i>(2) (c)</i><br>152          |
| you offered in Welsh during the year (on the basis of the records  | 152                                |
| you kept in accordance with standard 152);   |                                    |
| If a Welsh version of a course was offered by you during that  |                                    |
| year, the percentage of the total number of staff attending the  |                                    |
| course who attended the Welsh version (on the basis of the   |                                    |
| records you kept in accordance with standard 152).   |                                    |
| Recruiting to Empty Posts  | 170 <i>(2) (ch)</i>                |
| The number of new and vacant posts that you advertised during  | 154                                |
| the year which were categorised as posts where:  |                                    |
|  |                                    |
| (i) Welsh language skills were essential   |                                    |
| (ii) Welsh language skills needed to be learnt when appointed to the post  |                                    |
| (iii) Welsh language skills were desirable,  |                                    |
| (iv) Welsh language skills were not necessary  |                                    |
| (on the basis of the records you kept in accordance with standard 154);  |                                    |

The Council's 5<sup>th</sup> Welsh Language Scheme came to an end on 31<sup>st</sup> March 2016 and has been replaced by a commitment in the Council's updated Strategic Equality Plan 2016-2020. Four of the Strategic Equality Objectives explicitly include Welsh language issues, namely:

| Strategic Equality Objective 4  | - | Improving Communication Access               |
|---------------------------------|---|--|
| Strategic Equality Objective 6  | - | Compliance with the Welsh Language Standards |
| Strategic Equality Objective 10 | - | Diversity in the Workplace                   |
| Strategic Equality Objective 11 | - | Corporate Compliance                         |

The Council's Cabinet and Corporate Management Team have been actively involved in discussions and debates around the implementation of the Welsh Language Standards since January 2014 and have received a number of reports and presentations in order to keep them fully informed of progress prior to the first compliance date of 30<sup>th</sup> March 2016.

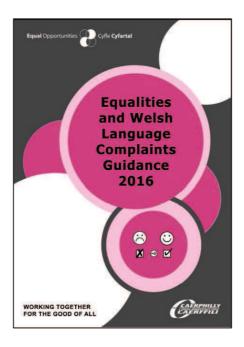
This annual report was published online on the 30<sup>th</sup> June 2016.

It is also available to download in pdf format on the Council's website on the dedicated Welsh Language page at <a href="https://www.caerphilly.gov.uk/equalities">www.caerphilly.gov.uk/equalities</a>.

This report is available in Welsh, and in other languages or formats on request. Mae'r adroddiad hwn ar gael yn Gymraeg, ac mewn ieithoedd neu fformatau eraill ar gais.

# 1. Complaints from the Public

The Council's **Strategic Equality Objective 11 – Corporate Compliance** commits the Council to monitoring Equalities and Welsh Language complaints, and staff guidance has been issued on the staff Portal and the external website giving details of how staff should deal with these issues.



During 2015 - 2016, there have been **43** instances that can be therefore classed as Equalities or Welsh Language complaints - **26** Welsh Language complaints and **17** Equalities related complaints. The information overleaf is in summary to maintain the anonymity of those making the complaints.

Equalities and Welsh language complaints data (when relevant) form part of the quarterly reporting to the Audit Committee as part of the Corporate Complaints process, and the Senior Policy Officer (Equalities and Welsh Language) and the Equalities Training and Promotion Officer are part of the Learning From Complaints Group that meets quarterly to discuss specific and cross-cutting complaints.

### **General Definitions**

Corporate complaints are those that are due to failure of process or failure to operate Council policy correctly. These are complaints that could ultimately be forwarded to the Public Services Ombudsman or Welsh Language Commissioner for example.

Code of conduct issues around staff behaviour or attitude are dealt with via internal HR processes. Equalities and Welsh Language complaints are however something of a hybrid, in that a failure of process may be as a result of the attitudes or opinions of a staff member towards a particular group for example.

### **Complaints by Directorate**

| DIRECTORATE        | EQUALITIES | WELSH LANGUAGE | TOTALS |
|--------------------|------------|----------------|--------|
| Chief Executive    | 5          | 2              | 7      |
| Corporate Services | 4          | 11             | 15     |
| Communities        | 6          | 11             | 17     |
| Social Services    | 2          | 2              | 4      |
| TOTALS             | 17         | 26             | 43     |

### **Complaint Themes**

23 of the 26 Welsh Language complaints can be classed as "process" issues, where council policy has not, or allegedly had not, been followed properly in terms of providing written material, or web pages, in Welsh for example.

2 can be classed as "prevention", where an individual has alleged that the Council's failure to provide a Welsh language face-to-face or telephone service in Welsh has prevented them being able to speak Welsh with a council employee.

1 complaint was regarding alleged discrimination against non-Welsh speakers by the Council.

### **Complaint Timescales**

| TIMESCALES (IN WORKING DAYS)       | TOTALS |
|------------------------------------|--------|
| 0-10                               | 17     |
| 11-20                              | 4      |
| 21-50                              | 4      |
| 51-70                              | 0      |
| 71+                                | 0      |
| Ongoing (no final calculation yet) | 1      |
| TOTALS                             | 26     |

The corporate target for responding in full to a complaint is 20 working days, therefore the overall performance shown here is very good. 17 of the 26 Welsh Language complaints were dealt with in less than half the corporate target timescale. The ongoing complaint was escalated to the Welsh language Commissioner due to their dissatisfaction with the Council's response to their initial complaint.

# 2. Staff Language Skills

The ability to record Welsh language issues in terms of staff data and analysis is an integral part of the payroll system within Caerphilly County Borough Council. Financial year-end figures to 31<sup>st</sup> March 2016 are shown below and overleaf.

Compared with last year, the numbers of recorded Welsh speakers has dropped, though the percentage of Welsh speakers is only slightly lower – this difference is due to the fact that the overall numbers of Council staff has dropped since the same period last year.

# LINGUISTIC PROFILE OF WORKFORCE: WELSH LANGUAGE ABILITY BY SERVICE AREA AND FLUENCY AS AT 31<sup>st</sup> MARCH 2016

### i) OVERALL STAFF FIGURES

|   | Total Staff | Welsh<br>Speakers | %     |
|---|-------------|-------------------|-------|
| Corporate Services                          |             |                   |       |
| Corporate Finance                           | 143         | 13                | 9.09  |
| Human Resources                             | 92          | 5                 | 5.43  |
| Information Technology & Citizen Engagement | 119         | 8                 | 6.72  |
| Legal and Governance                        | 59          | 7                 | 11.86 |
| Performance & Property                      | 79          | 10                | 12.65 |
| Procurement Services                        | 73          | 10                | 13.69 |
| Total                                       | 569         | 53                | 9.31  |
|   |             |                   |       |
| Directorate of Social Services              |             |                   |       |
| Adult Services                              | 1,134       | 47                | 4.14  |
| Business Support                            | 37          | 4                 | 10.81 |
| Children's Services                         | 279         | 12                | 4.30  |
| Public Protection                           | 707         | 18                | 2.55  |
| Total                                       | 2,167       | 81                | 3.74  |

|  | <b>Total Staff</b> | Welsh<br>Speakers | %     |
|--|--------------------|-------------------|-------|
| Communities                                  |                    |                   |       |
| Community & Leisure Services                 | 1,149              | 11                | 0.96  |
| Engineering and Transport                    | 234                | 8                 | 3.42  |
| Planning & Regeneration                      | 407                | 25                | 6.14  |
| Housing                                      | 337                | 20                | 5.93  |
| WHQS Programme                               | 169                | 22                | 13.01 |
| Total  | 2,266              | 86                | 3.79  |
|  |                    |                   |       |
| Directorate of Education & Lifelong Learning |                    |                   |       |
| Learning, Education and Inclusion            | 430                | 98                | 22.79 |
| Lifelong Learning and Planning & Strategy    | 475                | 40                | 8.42  |
| Schools                                      | 3,656              | 95                | 2.59  |
| Total  | 4,510              | 233               | 5.17  |
|  |                    |                   |       |
| COUNCIL TOTALS                               | 8,939              | 453               | 5.07  |

### **NOTES**

- As with previous reports, the figures in B i) above are the total number of people per directorate who have completed the Linguistic Skills form noting Welsh Language skills.
- The figures shown in B ii) to B v) that follow refer to levels of fluency of Welsh speakers per service area and cannot be compared directly with the totals shown in B i) because a column that refers to staff who can read, speak, understand and write is one person not four different people.
- Since the introduction of the Welsh Language Standards and the ongoing low numbers recorded on the system, CCBC Human Resources over the summer of 2016 will be undertaking a corporate drive to increase the figures held on iTrent in order to tackle this issue.

# ii) CORPORATE SERVICES

| Corporate Finance | Fluently | Quite Well | Moderately | A Little | Level Undisclosed |
|-------------------|----------|------------|------------|----------|-------------------|
| Reading           |          | 2          | 2          | 7        | 2                 |
| Speaking/Use      |          | 1          | 1          | 10       | 1                 |
| Understanding     |          |            | 3          | 10       |                   |
| Writing           |          |            | 2          | 9        | 2                 |
| Total Staff       | f 13     |            |            |          |                   |

| Human Resources | Fluently | Quite Well | Moderately | A Little | Level Undisclosed |
|-----------------|----------|------------|------------|----------|-------------------|
| Reading         |          | 3          |            | 1        | 1                 |
| Speaking/Use    | 1        | 2          |            | 2        |                   |
| Understanding   | 1        | 2          |            | 2        |                   |
| Writing         |          | 3          |            |          | 2                 |
| Total Staff     | 5        |            |            |          |                   |

| IT & Citizen Engagement | Fluently | Quite Well | Moderately | A Little | Level Undisclosed |
|-------------------------|----------|------------|------------|----------|-------------------|
| Reading                 | 2        | 1          |            | 5        |                   |
| Speaking/Use            | 2        | 1          |            | 5        |                   |
| Understanding           | 3        |            |            | 5        |                   |
| Writing                 | 3        |            |            | 5        |                   |
| Total staff             | 8        |            |            |          |                   |

| Legal & Governance | Fluently | Quite Well | Moderately | A Little | Level Undisclosed |
|--------------------|----------|------------|------------|----------|-------------------|
| Reading            |          | 2          | 1          | 2        | 2                 |
| Speaking/Use       |          | 2          | 1          | 3        | 1                 |
| Understanding      |          | 2          | 1          | 3        | 1                 |
| Writing            |          | 2          | 1          | 2        | 2                 |
| Total staff        | 7        |            |            |          |                   |

| Performance & Property | Fluently | Quite Well | Moderately | A Little | Level Undisclosed |
|------------------------|----------|------------|------------|----------|-------------------|
| Reading                | 4        |            | 1          | 5        |                   |
| Speaking/Use           | 4        |            | 1          | 5        |                   |
| Understanding          | 4        |            |            | 6        |                   |
| Writing                | 4        |            |            | 6        |                   |
| Total staff            | 10       |            |            |          |                   |

| Procurement   | Fluently | Quite Well | Moderately | A Little | Level Undisclosed |
|---------------|----------|------------|------------|----------|-------------------|
| Reading       | 1        | 1          | 2          | 3        | 3                 |
| Speaking/Use  | 1        | 1          | 1          | 6        | 1                 |
| Understanding | 1        |            | 3          | 3        | 3                 |
| Writing       | 1        | 1          | 1          | 4        | 3                 |
| Total staff   | 10       |            | •          |          | •                 |

# iii) DIRECTORATE OF SOCIAL SERVICES

| Adult Services | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|----------------|----------|------------|------------|----------|----------------------|
| Reading        | 10       | 14         | 5          | 13       | 5                    |
| Speaking/Use   | 10       | 7          | 13         | 16       | 1                    |
| Understanding  | 12       | 10         | 7          | 16       | 2                    |
| Writing        | 8        | 12         | 9          | 12       | 6                    |
| Total staf     | f 47     |            |            |          |                      |

| Business Support | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|------------------|----------|------------|------------|----------|----------------------|
| Reading          | 1        |            |            | 3        |                      |
| Speaking/Use     |          |            | 1          | 3        |                      |
| Understanding    |          |            | 1          | 3        |                      |
| Writing          |          | 1          |            | 3        |                      |
| Total staff      | 4        |            |            |          |                      |

| Children's Services | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|---------------------|----------|------------|------------|----------|----------------------|
| Reading             | 1        |            | 3          | 6        | 2                    |
| Speaking/Use        | 1        |            | 3          | 5        | 3                    |
| Understanding       | 1        |            | 2          | 6        | 3                    |
| Writing             | 1        |            | 3          | 4        | 4                    |
| Total staf          | f 12     |            |            |          |                      |

| Public Protection | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|-------------------|----------|------------|------------|----------|----------------------|
| Reading           | 3        | 2          | 2          | 8        | 3                    |
| Speaking/Use      | 3        | 1          | 1          | 11       | 2                    |
| Understanding     | 2        | 2          | 3          | 9        | 2                    |
| Writing           | 2        | 2          | 2          | 9        | 3                    |
| Total staff       | 18       |            | •          | •        | •                    |

# iv) **COMMUNITIES**

| Community and Leisure Services | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|--------------------------------|----------|------------|------------|----------|----------------------|
| Reading                        | 1        |            | 5          | 4        | 1                    |
| Speaking/Use                   | 1        |            | 4          | 4        | 2                    |
| Understanding                  | 1        |            | 4          | 5        | 1                    |
| Writing                        | 1        |            | 4          | 4        | 2                    |
| Total stat                     | f 11     |            |            |          |                      |

| Engineering & Transport | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|-------------------------|----------|------------|------------|----------|----------------------|
| Reading                 | 2        | 2          | 2          | 2        |                      |
| Speaking/Use            | 2        | 3          | 1          | 2        |                      |
| Understanding           | 2        | 3          | 1          | 2        |                      |
| Writing                 | 2        | 1          | 3          | 2        |                      |
| Total staff             | 8        |            |            |          |                      |

| Housing       | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|---------------|----------|------------|------------|----------|----------------------|
| Reading       | 1        | 1          |            | 11       | 7                    |
| Speaking/Use  | 1        |            | 1          | 15       | 3                    |
| Understanding | 1        | 1          |            | 16       | 2                    |
| Writing       | 1        | 1          |            | 10       | 8                    |
| Total staff   | 20       |            | *          |          |                      |

| Planning & Regeneration |    | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|-------------------------|----|------------|------------|----------|----------------------|
| Reading                 | 4  | 3          | 3          | 11       | 4                    |
| Speaking/Use            | 3  | 2          | 4          | 14       | 2                    |
| Understanding           | 4  | 2          | 4          | 14       | 1                    |
| Writing                 | 3  | 2          | 2          | 14       | 4                    |
| Total staff             | 25 |            |            |          |                      |

| WHQS Programme | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|----------------|----------|------------|------------|----------|----------------------|
| Reading        |          |            | 2          | 17       | 3                    |
| Speaking/Use   |          |            | 1          | 21       |                      |
| Understanding  |          |            | 3          | 18       | 1                    |
| Writing        |          |            | 1          | 16       | 5                    |
| Total staff    | 22       |            |            |          |                      |

# v) DIRECTORATE OF EDUCATION & LIFELONG LEARNING

| Learning Education & Inclusion | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|--------------------------------|----------|------------|------------|----------|----------------------|
| Reading                        | 11       | 6          | 4          | 48       | 29                   |
| Speaking/Use                   | 9        | 6          | 6          | 69       | 8                    |
| Understanding                  | 8        | 8          | 6          | 71       | 5                    |
| Writing                        | 8        | 7          | 5          | 44       | 34                   |
| Total staff                    | 98       |            | •          | •        | •                    |

| Lifelong Learning & Planning & Strategy | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|---|----------|------------|------------|----------|----------------------|
| Reading                                 | 3        | 2          | 6          | 24       | 5                    |
| Speaking/Use                            | 3        | 3          | 5          | 28       | 1                    |
| Understanding                           | 3        | 3          | 4          | 28       | 2                    |
| Writing                                 | 3        | 2          | 4          | 25       | 6                    |
| Total staff                             | 40       |            | •          |          | •                    |

| Schools       | Fluently | Quite Well | Moderately | A Little | Level<br>Undisclosed |
|---------------|----------|------------|------------|----------|----------------------|
| Reading       | 58       | 5          | 6          | 22       | 4                    |
| Speaking/Use  | 58       | 4          | 5          | 26       | 2                    |
| Understanding | 22       | 4          | 7          | 22       | 40                   |
| Writing       | 57       | 4          | 6          | 23       | 5                    |
| Total staff   | 95       |            |            |          |                      |

# 3. Welsh Medium Training Provision

By the current academic year 2015-2016, **1497** of the Council's staff and staff of partner organisations have now been on conversational Welsh classes ranging from taster courses for absolute beginners, up to and including 'A' level courses.

During the year in question, Caerphilly CBC also arranged conversational and awareness raising training for Blaenau Gwent and Newport Councils as well as external partners and for its own staff, and the following table shows the numbers of staff involved:

| COURSE TYPE<br>OFFERED                   | NUMBER OF COURSES | CAERPHILLY | BLAENAU<br>GWENT | NEWPORT | OTHER<br>EXTERNAL |
|--|-------------------|------------|------------------|---------|-------------------|
| 30 Week                                  | 31                | 40         | ı                | 1       | -                 |
| 2 Day Welsh Taster                       | 7                 | 21         | 11               | -       | 8                 |
| 10 Week Welsh<br>Taster                  | 1                 | 7          | -                | -       | -                 |
| Welsh Language<br>Awareness              | 17                | 3          | 155              | 92      | 3                 |
| Welsh Language<br>Standards<br>Awareness | 1                 | 3          | -                | -       | -                 |
| Withdrawn                                | -                 | 14         | 20               | 3       | 1                 |

### **Caerphilly Staff Figures – 2001-2016**

| <b>Academic Year</b> | Year    | Taster  | Total    | (Numbers   |
|----------------------|---------|---------|----------|------------|
|                      | courses | Courses | Learners | withdrawn) |
| 2001 – 2002          | 46      | 0       | 46       | (0)        |
| 2002 – 2003          | 66      | 0       | 66       | (11)       |
| 2003 – 2004          | 84      | 37      | 121      | (17)       |
| 2004 – 2005          | 70      | 43      | 113      | (15)       |
| 2005 – 2006          | 61      | 77      | 138      | (10)       |
| 2006 – 2007          | 66      | 27      | 93       | (12)       |
| 2007 - 2008          | 68      | 38      | 106      | (7)        |
| 2008 - 2009          | 43      | 58      | 101      | (9)        |
| 2009 – 2010          | 48      | 50      | 98       | (13)       |
| 2010 - 2011          | 50      | 33      | 83       | (1)        |
| 2011 – 2012          | 52      | 21      | 73       | (2)        |
| 2012 – 2013          | 52      | 22      | 74       | (3)        |
| 2013 – 2014          | 61      | 142     | 203      | (16)       |
| 2014 – 2015          | 56      | 58      | 114      | (13)       |
| 2015 – 2016          | 40      | 28      | 68       | (14)       |
| TOTALS               | 863     | 634     | 1497     | (143)      |

The 2 day Welsh courses are run as a collaboration with several other S E Wales authorities and organisations. They meet monthly as **Grŵp Deddf** and have been running these courses annually for several years and always prove to be very popular and successful.

The 10 Week Welsh Taster course was arranged following a request from staff at a Residential Home in the county borough. 7 people registered to attend the course and the tutor, a keen violinist, plays Welsh songs to the residents of the care home following each session and all staff and residents are able to sing along.

The full training report for the academic year 2014-2015 can be found online at <a href="https://www.caerphilly.gov.uk/equalities">www.caerphilly.gov.uk/equalities</a> on the Training page, and the report for the academic year 2015-2016 will be published there by the Autumn of 2016 as in previous years.

On the basis of the requirements of the Standards, no courses were offered in Welsh on the 30<sup>th</sup> or 31<sup>st</sup> March 2016, therefore there are no staff figures to record. The above information is published here to provide continuity with previous reports.

# 4. Recruiting to Empty Posts

The number of new and vacant posts advertised since 30<sup>th</sup> March categorised as posts where:

(i) Welsh language skills were essential

15

- (ii) Welsh language skills needed to be learnt when appointed to the post
  - Welsh language training courses have been available to all staff free of charge since the 2001-2002 academic year (see **Section 3** previously)
- (iii) Welsh language skills were desirable,

1

- (iv) Welsh language skills were not necessary
  - **177** including school vacancies

In relation to the Welsh Language Skills assessments in relation to vacancies/new posts in line with Standard 136, Human Resources are in discussion that all posts will have **Welsh desirable** as a standard requirement across the council, and that the assessment will consider whether that need to change to **Welsh essential**.

The assessment and supporting evidence will then form part of the business case that is necessary to gain permission to fill a vacant post or create new ones.